

1                                   **Proposed Framework for**  
2                                   ***The ASAM Criteria, Fourth Edition***  
3                                   **Volume 3: Correctional Settings**  
4                                   **& Community Reentry**  
5                                   **A White Paper**

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# 1 Introduction

2 *The ASAM Criteria*, first published in 1991 by the American Society of Addiction Medicine  
3 (ASAM), defines national standards for organizing addiction treatment systems—including the  
4 levels of care in the care continuum, the services that should be available at each level of care,  
5 and clinical criteria for matching individuals with addiction to an appropriate level of care.  
6 These standards help the diverse stakeholders involved in supporting the delivery of quality  
7 addiction care—ranging from clinicians, payers, administrators, recovery support service (RSS)  
8 providers, and policymakers—to “speak the same language” and provide a foundation for  
9 improving the quality of addiction care.

10 More than half of the people involved in the criminal justice system in the US meet the criteria  
11 for substance use disorder (SUD).<sup>1</sup> In addition, people who have co-occurring psychiatric  
12 disorders—such as bipolar disorder, major depressive disorder, schizophrenia, and anxiety  
13 disorders, including post-traumatic stress disorder (PTSD)—are disproportionately represented  
14 in the criminal justice system.<sup>2-5</sup> However, no standards currently exist for organizing addiction  
15 treatment within jails and prisons. To address this gap, ASAM plans to develop and release a  
16 separate volume of *The ASAM Criteria* dedicated to the needs of justice-involved individuals. In  
17 particular, the future volume will address addiction treatment within correctional settings and  
18 upon community reentry, including:

- 19 • rapid screening for intoxication- and withdrawal-related risks,
- 20 • screening for SUDs,
- 21 • assessment and treatment planning considerations,
- 22 • levels of care in jails and prisons, and
- 23 • how to determine the appropriate level of care in jails and prisons and upon reentry.

24 To develop this proposed framework, ASAM convened an expert committee of seven healthcare  
25 professionals who provide addiction treatment to patients in correctional settings across the US.  
26 The expert committee reviewed published literature and drew upon their expertise in addiction  
27 treatment and clinical experiences caring for patients in carceral settings to develop a proposed  
28 framework for *The ASAM Criteria*, Fourth Edition, Volume 3: Correctional Settings &  
29 Community Reentry. The goals of this volume are to:

- 30 • lay a foundation for the standardization of addiction care in correctional settings,  
31 aligning with the standards of addiction treatment in the community;
- 32 • support the adoption of service standards that will reduce addiction-related morbidity  
33 and mortality for individuals involved with the criminal justice system; and
- 34 • promote the delivery of addiction treatment in correctional settings and upon reentry to  
35 the community to decrease recidivism.

1 This proposed framework aims to initiate thoughtful discussion and promote collaboration  
2 among stakeholders in the addiction treatment and criminal justice systems as ASAM prepares  
3 to develop *The ASAM Criteria*, Fourth Edition, Volume 3: Correctional Settings & Community  
4 Reentry. The proposed changes in this document are preliminary. ASAM is seeking input from  
5 stakeholders to better understand any potential unintended consequences as well as feasibility  
6 challenges. Health care is delivered in different ways in correctional settings across the country.  
7 No one person has insight into all these implementations. Thus, input from diverse stakeholders  
8 is needed to inform decisions regarding these proposed changes.

## 9 **Providing Addiction Treatment in Correctional Facilities**

10 It is estimated that over half of people in prison and two thirds of people sentenced to jail meet  
11 the DSM criteria for SUD.<sup>1,2</sup> Another 20% percent did not meet the official criteria for an SUD,  
12 but were under the influence of drugs or alcohol at the time of the offense for which they were  
13 currently incarcerated.<sup>6</sup> Mortality from drug or alcohol intoxication and withdrawal in both jails  
14 and prisons has increased precipitously over the last two decades.<sup>7,8</sup>

15 In addition to the legal obligations to provide adequate care for SUD and co-occurring mental  
16 health conditions,<sup>\*,9</sup> jails and prisons have a unique opportunity to:

- 17 • prevent intoxication- and withdrawal-related deaths in correctional facilities,
- 18 • reduce drug overdose deaths in both the confined environment and upon reentry, and
- 19 • help people who are suffering from SUD and interrupt the cycle of incarceration.

20 Treating addiction and co-occurring mental health conditions has numerous benefits and aligns  
21 with the core criminal justice goals of habilitation or rehabilitation and corresponding reduction  
22 in recidivism.<sup>10,11</sup> Lack of resources and funding are among the most significant barriers limiting  
23 the implementation of evidence-based addiction treatment, including medications for addiction  
24 treatment (MAT), in custody settings.<sup>12</sup> However, treatment with MAT—particularly,  
25 medications for opioid use disorder (MOUD) such as naltrexone, buprenorphine, and  
26 methadone—during incarceration has been shown to dramatically reduce overdose deaths post-  
27 incarceration.<sup>13,14</sup> Psychosocial treatment without MOUD has been found to offer no protection  
28 against fatal overdose.<sup>15</sup> MAT has also been shown to be effective at reducing risk of  
29 recidivism.<sup>10</sup>

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\* The Civil Rights Act of 1871 and the Civil Rights of Institutionalized Persons Act (CRIPA) of 1980 require the provision of adequate medical care, including for mental health and substance-related concerns. The Americans with Disabilities Act of 1990 (ADA) prohibits discrimination against people with disabilities, including those with opioid use disorder (OUD) who require MAT, specifically MOUD.

# 1 **The Criminal Justice System and** 2 ***The ASAM Criteria***

3 Correctional settings in the US are being called upon to provide frontline mental health and  
4 addiction treatment with increasing frequency and urgency. However, ASAM recognizes that  
5 most jails and prisons are not typically designed to deliver specialized health care and, as such,  
6 may require considerable training, technical assistance, and funding to adapt their highly  
7 regulated operations to support such care.<sup>12,16</sup> Further complicating the issue is the often chaotic  
8 environment of these settings—especially jails, where individuals rapidly cycle in and out with  
9 unpredictable lengths of stay.<sup>12</sup>

10 ASAM also understands that each jail and prison face unique challenges. Considerable  
11 variability exists among jails and prisons in terms of physical size, geographic location, housing  
12 capacity, and access to resources. Smaller facilities or those with fewer internal resources are  
13 expected to meet the same foundational standards of care as larger, better-resourced  
14 institutions, but how they achieve this will differ. For example, jails and prisons are expected to  
15 screen all individuals for their risk of substance withdrawal shortly after they arrive at the  
16 facility. A larger, well-resourced jail or prison may fulfill this expectation by having healthcare  
17 staff perform screening. A smaller jail or prison with fewer resources may fulfill this expectation  
18 by having custody and/or other facility staff receive training and supervision to perform this  
19 screening or by having healthcare professionals conduct screening remotely via telemedicine.

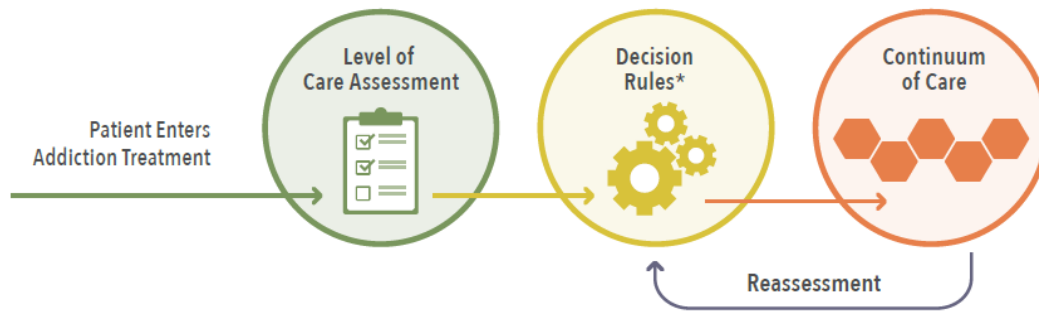
## 20 ***The ASAM Criteria Framework***

21 Addiction is a chronic relapsing disease that is best managed by ensuring continuity of care from  
22 initial entry into treatment through long-term remission monitoring. *The ASAM Criteria*  
23 envisions a treatment system where, regardless of where or how a patient enters addiction  
24 treatment, they receive a standardized multidimensional assessment to determine the least  
25 intensive but safe and effective level of care based on their individual treatment needs.<sup>17</sup> As the  
26 patient's needs change, they transition to the next appropriate level of care.<sup>17</sup>

27 *The ASAM Criteria* incorporates multiple sets of interacting standards that provide a framework  
28 for organizing addiction treatment and making level of care recommendations, including:

- 29 • assessment standards for identifying an individual's clinical needs;
- 30 • Dimensional Admission Criteria for determining an appropriate level of care based on an  
31 individual's clinical needs; and
- 32 • standards for the continuum of care, including which levels of care should be available  
33 and the types and intensity of services that should be available in each level.

1 **Figure 1.** Core Components of *The ASAM Criteria*



\* Decision rules include the Dimensional Admission Criteria and the transition and continued service criteria.

2

3 As a patient enters addiction treatment, a Level of Care Assessment is administered and the  
4 Dimensional Admission Criteria are applied to determine the recommended level of care along  
5 the care continuum. As the patient progresses through treatment, they are regularly reassessed,  
6 and transition and continued service criteria are applied to determine whether the patient needs  
7 additional time at the same level of care, needs a more intensive level of care, or is ready for a  
8 less intensive level of care. This framework guides movement along the continuum of care  
9 throughout the patient's treatment journey.

10 *Assessment Dimensions and Subdimensions*

11 **Figure 2.** *The ASAM Criteria* Assessment Dimensions and Subdimensions

<p><b>Dimension 1: Intoxication, Withdrawal, and Addiction Medications</b></p> <ul style="list-style-type: none"><li>• Intoxication and Associated Risks</li><li>• Withdrawal and Associated Risks</li><li>• Addiction Medication Needs</li></ul>	<p><b>Dimension 4: Substance Use-Related Risks</b></p> <ul style="list-style-type: none"><li>• Likelihood of Engaging in Risky Substance Use<sup>1</sup></li><li>• Likelihood of Engaging in Risky SUD-Related Behaviors<sup>2</sup></li></ul>
<p><b>Dimension 2: Biomedical Conditions</b></p> <ul style="list-style-type: none"><li>• Physical Health Concerns</li><li>• Pregnancy-Related Concerns</li><li>• Sleep Problems</li></ul>	<p><b>Dimension 5: Recovery Environment Interactions</b></p> <ul style="list-style-type: none"><li>• Ability to Function Effectively in Current Environment</li><li>• Safety in Current Environment</li><li>• Support in Current Environment</li><li>• Cultural Perceptions of Substance Use and Addiction</li></ul>
<p><b>Dimension 3: Psychiatric and Cognitive Conditions</b></p> <ul style="list-style-type: none"><li>• Active Psychiatric Symptoms</li><li>• Persistent Disability</li><li>• Cognitive Functioning</li><li>• Trauma-Related Needs</li><li>• Psychiatric and Cognitive History</li></ul>	<p><b>Dimension 6: Person-Centered Considerations</b></p> <ul style="list-style-type: none"><li>• Barriers to Care</li><li>• Patient Preferences</li><li>• Need for Motivational Enhancement</li></ul>

1. Risky substance use refers to any use with significant risk for adverse medical, emotional, social, financial, and/or legal consequences.  
2. Risky SUD-related behaviors refers to any behaviors linked to substance use or SUD that cause or are anticipated to cause significant adverse medical, psychological, emotional, social, financial, and/or legal consequences.

12

1 *The ASAM Criteria* assessment considers six dimensions that represent the broad  
2 biopsychosocial areas that impact SUD treatment and recovery support needs. The  
3 subdimensions within each of the six dimensions reflect core actionable factors to be assessed  
4 within each dimension. While only certain subdimensions (in **bold and blue**) inform level of  
5 care recommendations, *all* subdimensions are considered for treatment planning purposes.

## 6 *Continuum of Care*

7 *The ASAM Criteria* continuum of care is comprised of several levels of care that represent a  
8 gradation of intensities of services.<sup>17</sup> Patients move along the continuum to more or less  
9 intensive levels of care depending on their evolving needs and treatment progress.<sup>17</sup> The  
10 continuum of care for adults in the community includes four broad treatment levels, 1 through  
11 4. Within these four broad levels, decimal numbers express further gradations of treatment  
12 intensities and types of care provided. For a summary of the adult continuum of care see  
13 [Appendix A](#).

14 As described below in the continuum of care sections specific to [jails](#) and [prisons](#), the  
15 community continuum of care will be adapted into a simplified continuum that better reflects  
16 carceral environments and the intensity of services they can be realistically expected to support.  
17 Individuals reentering the community following release from incarceration would enter the  
18 community continuum of care for adult addiction treatment. A comprehensive discussion on  
19 reentry is beyond the scope of this proposed framework; however, reentry will be addressed in  
20 detail in the full volume of *The ASAM Criteria*, Fourth Edition for Correctional Settings &  
21 Community Reentry.

## 22 **Guiding Principles of *The ASAM Criteria***

23 The purpose of *The ASAM Criteria* is to guide clinicians and care managers in making objective  
24 decisions about patients' evolving treatment needs related to SUD and co-occurring  
25 conditions.<sup>17</sup> In alignment with the Adult Volume of *The ASAM Criteria*, Fourth Edition, the  
26 following principles are proposed for the Correctional Settings & Community Reentry Volume:

- 27 • **Recommended treatment is based on the patient's clinical needs.** Addiction  
28 treatment for all individuals—regardless of the types of charges laid against them and  
29 their security classification level—should be determined by appropriately qualified  
30 healthcare professionals based on clinical presentation and treatment needs in  
31 alignment with current standards of care.
- 32 • **A multidimensional assessment is conducted to understand the broad  
33 biological, psychological, social, and cultural factors that contribute to a  
34 person's SUD(s), addiction, and recovery.** This principle applies a whole-person  
35 approach to assessment and treatment planning by recognizing the diverse factors that  
36 contribute to SUD prognosis and addiction treatment needs.

- 1 • **Treatment plans are individualized based on patient needs and preferences.**  
2 Treatment plans are responsive to the needs of each patient, developed in consultation  
3 with them, and based on a comprehensive biopsychosocial assessment that encompasses  
4 a thorough evaluation of their central support systems (eg, family, friends, significant  
5 others).
- 6 • **Care is interdisciplinary, evidence-based, patient-centered, and delivered  
7 from a place of empathy.** *The ASAM Criteria* promotes the integration of addiction  
8 care with medical and mental health care. Addiction treatment should be coordinated  
9 across treatment providers and delivered in a nonjudgmental, trauma-sensitive, and  
10 culturally humble manner. This approach offers the best chance for engaging the patient  
11 in treatment and recovery.
- 12 • **Co-occurring conditions are an expectation, not an exception, among  
13 patients with SUDs.** Patients' co-occurring mental health concerns, including trauma,  
14 should be addressed in the routine course of addiction treatment.
- 15 • **Patients move along the clinical continuum of care based on their progress  
16 and outcomes.** Treatment should be individualized, based on the severity of each  
17 patient's illness, level of function, and response to treatment. Patients move to more or  
18 less intensive levels of care depending on their evolving needs and treatment progress.
- 19 • **Informed consent and shared decision-making accompany treatment  
20 decisions.** Treatment engagement and outcomes are enhanced by collaborating with  
21 patients in shared decision-making. Individuals within the criminal justice system  
22 should be informed of their options—including relevant benefits and risks of each  
23 treatment modality, appropriate alternative treatment options, and the risks of  
24 treatment versus no treatment—and have the right to refuse treatment, with the  
25 exception of lifesaving treatment for individuals deemed at risk of suicide. This requires  
26 explanations in terms and language people can understand, which may require  
27 translation services.

## 28 **Continuum of Care for Addiction** 29 **Treatment in Jails**

30 Because individuals are often only in jail for hours, days, or weeks, the proposed framework for  
31 the continuum of addiction treatment in these settings is primarily focused on meeting patients'  
32 medical needs related to SUD. All patients  
33 with SUD in jail for more than 14 days should  
34 have access to 4 or more hours of  
35 psychosocial services per week (eg, therapy,  
36 individual or group counseling,

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*ASAM recognizes that funding mechanisms and  
payment models will be needed to support the  
delivery of SUD treatment in jails and prisons.*

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Public comments accepted through Monday April 15th through the online survey form at [https://bit.ly/correctional\\_framework](https://bit.ly/correctional_framework)

1 psychoeducation). ASAM believes the long-term goal should be for jails to be able to provide 9  
 2 or more hours of psychosocial services per week, in alignment with community-based intensive  
 3 outpatient services (IOP). However, we recognize the workforce and funding challenges  
 4 associated with meeting this standard in the short term. Note that the number of hours of  
 5 clinical services offered should be individualized based on each patient’s needs. In addition,  
 6 psychosocial service participation should never be required for an individual to receive  
 7 appropriate medical care, including addiction medications. The following levels of care are  
 8 recommended for jail settings:

Level of Care	Description	Notes
<b>Level R-J</b> Long-Term Remission Monitoring	Provides ongoing access to medications and recovery management support for individuals in sustained remission from SUD while in jail.	All jails should be able to directly provide this level of care.
<b>Level 1-J</b> Medically Managed Low-Intensity Treatment	Provides medical management <b>without</b> extended nurse monitoring for low complexity <sup>†</sup> : <ul style="list-style-type: none"> <li>• withdrawal management<sup>‡</sup>; and</li> <li>• continuation, initiation, or titration of addiction medications (including buprenorphine and methadone<sup>§</sup>).</li> </ul> <b>Plus</b> access to 4+ hours of psychosocial services for SUD per week (available, not required).	All jails should be able to directly provide this level of care.

<sup>†</sup> Note that the terms *mild, moderate, and moderately severe* and *low, moderate, and moderately high complexity* will be defined in the Dimensional Admission Criteria that will be developed after this proposed framework is finalized. The Dimensional Admission Criteria will be released for public comment prior to publication.

<sup>‡</sup> Note that the standard of care for opioid withdrawal management includes treatment with buprenorphine or methadone.

<sup>§</sup> Unless unavailable locally.

Level of Care	Description	Notes
<p><b>Level 2-J</b> Medically Managed Moderate-Intensity Treatment</p>	<p>Provides medical management <b>with</b> extended monitoring by medical support staff (eg, nurses, paramedics, medical technicians) for moderate complexity<sup>†</sup>:</p> <ul style="list-style-type: none"> <li>• intoxication management;</li> <li>• withdrawal management<sup>‡</sup>; and</li> <li>• continuation, initiation, or titration of addiction medications (including buprenorphine and methadone<sup>§</sup>).</li> </ul> <p><b>Plus</b> access to 4+ hours of psychosocial services for SUD per week (available, not required).</p>	<p>Lower-resourced jails that do not have the capacity to provide daily on-site medical monitoring services should transfer patients who need this level of care to an appropriate medical facility.</p>
<p><b>Level 3-J</b> Medically Managed High-Intensity Treatment</p>	<p>Provides medical management <b>with</b> 24-hour on-site nurse monitoring with 24-hour medical oversight by physicians or advanced practice providers for moderately high complexity<sup>†</sup>:</p> <ul style="list-style-type: none"> <li>• intoxication management;</li> <li>• withdrawal management<sup>‡</sup>; and</li> <li>• continuation, initiation, or titration of addiction medications (including buprenorphine and methadone<sup>§</sup>).</li> </ul> <p><b>Plus</b> access to 4+ hours of psychosocial services for SUD per week (available, not required).</p>	<p>Jails that do not have the capacity to provide 24-hour on-site medical monitoring and management services should transfer patients who need this level of care to an appropriate medical facility.</p>
<p><b>Level 4</b> Medically Managed Inpatient Treatment</p>	<p>Provides medical management in an acute care inpatient setting (ie, general hospital) delivered by medical professionals who provide 24-hour medically directed on-site evaluation and treatment of intoxication, withdrawal, and biomedical and psychiatric comorbidities.</p>	<p>All jails are expected to support transfer to an acute care hospital if Level 4 care is needed.</p>

## 1 **Levels of Care in Jails**

2 The level of care descriptions below include terms such as mild, moderate, and high severity,  
3 and low, moderate, and moderately high complexity. **These terms will be fully defined in**  
4 **the Dimensional Admission Criteria that will be developed after this proposed**  
5 **framework is finalized. The Dimensional Admission Criteria will be released for**  
6 **public comment prior to publication.**

### 7 *Level R-J: Long-Term Remission Monitoring*

8 Based on the chronic care model of addiction treatment, Level R-J is intended to provide  
9 remission management services to support ongoing monitoring and early reintervention for  
10 patients in sustained remission from SUD. Services include continuation of MAT and recovery  
11 management checkups (RMCs). RMCs should include sufficient recovery- and remission-  
12 focused biopsychosocial screening and assessment to identify current or emerging addiction  
13 treatment needs, biomedical and/or mental health needs that may impact recovery, and  
14 additional recovery support service (RSS) needs.

### 15 *Level 1-J: Medically Managed Low-Intensity Treatment*

16 Level 1-J is appropriate for patients with SUD who require medical management but not nurse  
17 monitoring. This level provides evaluation and management of:

- 18 • mild\*\* intoxication or withdrawal;
- 19 • initiation (including low-threshold initiation), titration, or continuation of MAT that is  
20 expected to be low complexity\*\*;
- 21 • post-acute withdrawal signs or symptoms; and/or
- 22 • mild to moderate\*\* psychiatric or biomedical concerns that interact with the individual's  
23 SUD-related needs.

24 Level 1-J is uniquely positioned to provide low-threshold access to MAT—especially MOUD  
25 such as buprenorphine and methadone. Low-threshold treatment is an important strategy to  
26 engage individuals in care and create trusting relationships with healthcare providers while  
27 stabilizing their symptoms and reducing their risk for overdose and death. *The ASAM National*  
28 *Practice Guideline for the Treatment of Opioid Use Disorder* highlights that<sup>18</sup>:

29 Patients' psychosocial needs should be assessed, and patients should be offered or  
30 referred to psychosocial treatment based on their individual needs. However, a patient's  
31 decision to decline psychosocial treatment or the absence of available psychosocial

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\*\* Note that the terms *mild*, *moderate*, and *moderately severe* and *low*, *moderate*, and *moderately high complexity* will be defined in the Dimensional Admission Criteria that will be developed after this proposed framework is finalized. The Dimensional Admission Criteria will be released for public comment prior to publication.

1 treatment should not preclude or delay pharmacotherapy, with appropriate medication  
2 management.

3 Level 1-J is also appropriate for patients with SUD who are incarcerated for more than 2 weeks  
4 and require psychosocial services but do not require medication management or nurse  
5 monitoring. Addiction-specific psychosocial services should be available (eg, addiction  
6 psychotherapy, cognitive behavioral therapy [CBT] for addiction, psychoeducation on SUD and  
7 co-occurring disorders) in addition to general psychosocial services (eg, anger management,  
8 general psychoeducation) and the full suite of RSS, including transition and reentry planning.  
9 The intensity of psychosocial services should be individualized. Jails should provide individuals  
10 with SUD with access to 4 or more hours per week of psychosocial services. However, an  
11 individual's decision to not engage in psychosocial services should not preclude them from  
12 having access to MAT while in jail.

### 13 *Level 2-J: Medically Managed Moderate-Intensity Treatment*

14 Level 2-J is appropriate for patients with SUD who require evaluation and management for:

- 15 • more complex\*\* intoxication or withdrawal that requires medical management and  
16 regular nurse monitoring during the day;
- 17 • initiation, titration, or continuation of addiction medications that is expected to be  
18 moderately complex,\*\* requiring medical management and regular nurse monitoring  
19 during the day; and/or
- 20 • moderate to moderately severe\*\* biomedical or psychiatric concerns that interact with  
21 the individual's SUD-related needs and requires frequent medical services and regular  
22 nurse monitoring during the day.

23 Intoxication from alcohol or other substances is a leading cause of death in the first few days of a  
24 person's entry into jail and, thus, requires extended monitoring for effective management.<sup>19</sup>

### 25 **Recovery-Specific Cohorting**

26 The Fourth Edition of *The ASAM Criteria* incorporated recovery residences into the adult  
27 continuum of care as an environmental supplement to community-based outpatient care.  
28 Recovery-specific cohorting for individuals receiving care in correctional settings can be thought  
29 of as the carceral equivalent to recovery residences. Recovery-specific cohorting refers to the  
30 colocation or grouping of individuals who are actively receiving treatment and working toward  
31 recovery.

32 Social networks in carceral environments—such as the prevalence of substance use and SUDs  
33 within housing groups and cell blocks or yard politics—can influence an individual's ability to  
34 avoid purchasing and/or using substances. When feasible, jails are encouraged to provide  
35 recovery-specific housing groups, yards, or cell blocks that can create supportive environments

1 of like-minded individuals, reducing social pressure and coercion around substance use.  
2 Recovery-specific cohorting provides a therapeutic milieu, which is a safe and secure treatment  
3 environment that provides structured programming and uses community dynamics to promote  
4 healing. Individuals who are willing to engage in treatment but have not yet developed relapse  
5 prevention skills would benefit most from recovery-specific cohorting.

6 *The ASAM Criteria* Dimensional Admission Criteria may recommend recovery-specific  
7 cohorting, where feasible, based on an individual's needs.

### 8 *Level 3-J: Medically Managed High-Intensity Treatment*

9 Some large, well-resourced jails may have medical units that can provide 24-hour medical  
10 management and nurse monitoring. Level 3-J is appropriate for patients with SUDs who require  
11 care delivered in a monitored clinic space with 24-hour medical monitoring within the jail to  
12 evaluate and manage:

- 13 • moderately severe intoxication or withdrawal or risk of moderately severe to severe  
14 withdrawal,\*\* and/or
- 15 • moderately severe\*\* biomedical or psychiatric concerns that interact with the individual's  
16 SUD-related needs requiring 24-hour medical monitoring.

17 The key difference between Level 2-J and 3-J is the setting in which treatment is delivered.  
18 Level 3-J provides cohorted clinical space with 24-hour on-site monitoring by nurses and other  
19 medical support staff (eg, paramedics) who have 24-hour access to physicians or advanced  
20 practice providers (eg, nurse practitioners [NPs], physician assistants [PAs]). A qualified  
21 medical professional acting within their state-regulated scope of practice should determine if the  
22 jail has the capacity to manage the anticipated intoxication, withdrawal syndrome, biomedical  
23 concerns, or psychiatric concerns safely and effectively. If not, the individual should be  
24 immediately transferred to an acute care hospital.

### 25 *Level 4: Medically Managed Inpatient Treatment*

26 Level 4 is appropriate for patients with SUDs who require 24-hour medically directed evaluation  
27 and treatment of intoxication, withdrawal, and biomedical and psychiatric comorbidities in an  
28 acute care hospital or inpatient setting. When Level 4 is recommended, the individual should be  
29 transferred from the jail to a hospital. The proposed standards for jails will have a lower  
30 threshold for recommending Level 4 care than the community standards due to the greater  
31 medical complexity of individuals in jails and the complex administrative processes involved  
32 with transfers from jail to hospital.

# 1 Continuum of Care for Addiction

## 2 Treatment in Prisons

3 Individuals entering prison are typically transferred from another correctional facility. As such,  
4 there is typically less risk for acute intoxication and withdrawal. Therefore, the proposed  
5 framework for the continuum of addiction treatment in prisons centers around access to  
6 medications for addiction treatment (MAT), psychosocial treatment services, and long-term  
7 monitoring. The following levels of care are recommended for prison settings:

Level of Care	Description	Notes
<b>Level R-P</b> Long-Term Remission Monitoring	Provides ongoing access to medications and recovery management support for individuals in sustained remission from SUD while in prison.	All prisons should be able to directly provide this level of care.
<b>Level 1-P</b> Medically Managed Low-Intensity Treatment	Provides medical management <b>without</b> extended nurse monitoring for low complexity <sup>††</sup> : <ul style="list-style-type: none"><li>• withdrawal management<sup>††</sup>; and</li><li>• continuation, initiation, or titration of addiction medications (including buprenorphine and methadone<sup>§§</sup>).</li></ul> <b>Plus</b> access to under 9 hours of psychosocial services for SUD per week (available, not required).	All prisons should be able to directly provide this level of care.

<sup>††</sup> Note that the terms *mild, moderate, and moderately severe* and *low, moderate, and moderately high complexity* will be defined in the Dimensional Admission Criteria that will be developed after this proposed framework is finalized. The Dimensional Admission Criteria will be released for public comment prior to publication.

<sup>††</sup> Note that the standard of care for opioid withdrawal management includes treatment with buprenorphine or methadone.

<sup>§§</sup> Unless unavailable locally.

Level of Care	Description	Notes
<p><b>Level 2-P</b> Medically Managed Moderate-Intensity Treatment</p>	<p>Provides medical management <b>without</b> extended nurse monitoring for low complexity<sup>++</sup>:</p> <ul style="list-style-type: none"> <li>• withdrawal management<sup>++</sup>; and</li> <li>• continuation, initiation, or titration of addiction medications (including buprenorphine and methadone<sup>ss</sup>).</li> </ul> <p><b>Plus</b> access to 9+ hours of psychosocial services for SUD per week (available, not required).</p>	<p>All prisons should be able to directly provide this level of care.</p>
<p><b>Level 3-P</b> Recovery Unit</p>	<p>Provides medical management <b>without</b> extended nurse monitoring for low complexity<sup>++</sup>:</p> <ul style="list-style-type: none"> <li>• withdrawal management<sup>++</sup>; and</li> <li>• continuation, initiation, or titration of addiction medications (including buprenorphine and/or methadone<sup>ss</sup>).</li> </ul> <p><b>Plus</b> access to 9+ hours of psychosocial services for SUD per week (available, not required).</p> <p>Care at this level is delivered in a <b>recovery unit</b> or <b>cohorted housing</b>.</p>	<p>ASAM is proposing that all prisons be able to directly provide this level of care. We are particularly interested in feedback on the feasibility of this for small prisons.</p>

Level of Care	Description	Notes
<b>Level 3.7-P</b> High-Intensity Medical Unit	Provides medical management <b>with</b> 24-hour on-site nurse monitoring and 24-hour medical oversight by physicians or advanced practice providers for moderately high complexity <sup>††</sup> : <ul style="list-style-type: none"> <li>• intoxication management;</li> <li>• withdrawal management<sup>††</sup>; and</li> <li>• continuation, initiation, or titration of addiction medications (including buprenorphine and methadone<sup>§§</sup>).</li> </ul> Care at this level is delivered in a <b>monitored clinical space</b> (ie, medical unit).	Prisons that do not have the capacity to provide 24-hour on-site medical monitoring and management services should transfer patients who need this level of care to an appropriate medical facility.
<b>Level 4</b> Medically Managed Inpatient Treatment	Provides medical management in an acute care inpatient setting (ie, general hospital) delivered by medical professionals who provide 24-hour medically directed on-site evaluation and treatment of intoxication, withdrawal, and biomedical and psychiatric comorbidities.	All prisons are expected to support transfer to an acute care hospital if Level 4 care is needed.

1 **Levels of Care in Prisons**

2 The level of care descriptions below include terms such as mild, moderate, and high severity,  
 3 and low, moderate, and moderately high complexity. **These terms will be fully defined in**  
 4 **the Dimensional Admission Criteria that will be developed after this proposed**  
 5 **framework is finalized. The Dimensional Admission Criteria will be released for**  
 6 **public comment prior to publication.**

7 *Level R-P: Long-Term Remission Monitoring*

8 Based on the chronic care model of addiction treatment, Level R-P is intended to provide  
 9 remission management services to support ongoing monitoring and early reintervention for  
 10 patients in sustained remission from SUD. Services include continuation of MAT and recovery  
 11 management checkups (RMCs). RMCs should include sufficient recovery- and remission-  
 12 focused biopsychosocial screening and assessment to identify current or emerging addiction  
 13 treatment needs, biomedical and/or mental health needs that may impact recovery, and  
 14 additional recovery support service (RSS) needs.



### 1 *Level 1-P: Medically Managed Low-Intensity Treatment*

2 Level 1-P is appropriate for patients with SUD who require medical management but not nurse  
3 monitoring. This level provides evaluation and management of:

- 4 • mild\*\*\* intoxication or withdrawal;
- 5 • initiation (including low-threshold initiation), titration, or continuation of MAT that is  
6 expected to be low complexity\*\*\*;
- 7 • post-acute withdrawal signs or symptoms; and/or
- 8 • mild to moderate\*\*\* psychiatric or biomedical concerns that interact with the individual's  
9 SUD-related needs.

10 Level 1-P is also appropriate for patients with SUD who require low-intensity (ie, less than  
11 9 hours per week) psychosocial services for SUD but do not require medical management.  
12 Addiction-specific psychosocial services should be available (eg, addiction psychotherapy,  
13 cognitive behavioral therapy [CBT] for addiction, recovery support groups, psychoeducation on  
14 SUD and co-occurring disorders) in addition to general psychosocial services (eg, anger  
15 management, general psychoeducation) and the full suite of RSS, including transition and  
16 reentry planning. However, an individual's decision to not engage in addiction-specific  
17 psychosocial services should not preclude them from having access to MAT while in prison.

### 18 *Level 2-P: Medically Managed Moderate-Intensity Treatment*

19 Level 2-P is appropriate for patients with SUD who require moderate-intensity (ie, 9 or more  
20 hours per week) addiction-specific psychosocial services. This treatment intensity is equivalent  
21 to that provided by a community-based intensive outpatient program (IOP).

22 Level 2-P also provides medical management equivalent to that provided in Level 1-P.

### 23 *Level 3-P: Recovery Unit*

24 The Fourth Edition of *The ASAM Criteria* incorporated recovery residences into the adult  
25 continuum of care as an environmental supplement to community-based outpatient care.  
26 Recovery-specific cohorting for individuals receiving care in correctional settings can be thought  
27 of as the carceral equivalent to recovery residences. Recovery-specific cohorting refers to the  
28 colocation or grouping of individuals who are actively receiving treatment and working toward  
29 recovery.

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\*\*\* Note that the terms *mild*, *moderate*, and *moderately severe* and *low*, *moderate*, and *moderately high complexity* will be defined in the Dimensional Admission Criteria that will be developed after this proposed framework is finalized. The Dimensional Admission Criteria will be released for public comment prior to publication.

1 Level 3-P is appropriate for patients with SUD who require recovery-specific cohorting to  
2 support safe and effective treatment and recovery. As noted above, ASAM is proposing that all  
3 prisons be able to directly provide this level of care. We are particularly interested in feedback  
4 on the feasibility of this for small prisons.

5 Social networks in carceral environments—such as the prevalence of substance use and SUDs  
6 within housing groups and cell blocks or yard politics—can influence an individual’s ability to  
7 avoid purchasing and/or using substances. Recovery units in prisons that consist of recovery-  
8 specific housing groups, yards, or cell blocks can create supportive environments of like-minded  
9 individuals, reducing social pressure and coercion around substance use. Recovery-specific  
10 cohorting provides a therapeutic milieu, which is a safe and secure treatment environment that  
11 provides structured programming and uses community dynamics to promote healing.  
12 Individuals who are willing to engage in treatment but have not yet developed relapse  
13 prevention skills would benefit most from recovery-specific cohorting.

14 Level 3-P also provides medical management equivalent to that provided in Level 1-P.

### 15 *Level 3.7-P: High-Intensity Medical Unit*

16 Level 3.7-P is appropriate for patients with SUDs who require high-intensity medical care  
17 delivered in a monitored clinic space within the prison with 24-hour nurse monitoring to  
18 evaluate and manage:

- 19 • moderately severe intoxication or withdrawal or risk of moderately severe withdrawal,<sup>\*\*\*</sup>  
20 and/or
- 21 • severe<sup>\*\*\*</sup> biomedical or psychiatric concerns that interact with the individual’s SUD-  
22 related needs requiring 24-hour medical monitoring.

23 Level 3.7-P provides cohorted clinical space with 24-hour on-site monitoring by nurses and  
24 other medical support staff (eg, paramedics) who have 24-hour access to physicians or advanced  
25 practice providers (eg, nurse practitioners [NPs], physician assistants [PAs]). A qualified  
26 medical professional acting within their state-regulated scope of practice should determine if the  
27 prison has the capacity to manage the anticipated intoxication, withdrawal syndrome,  
28 biomedical concerns, or psychiatric concerns safely and effectively. If not, the individual should  
29 be immediately transferred to an acute care hospital.

30 While acute withdrawal and intoxication are less common in prisons compared to jails, the  
31 increasing prevalence of high-potency synthetic drugs such as fentanyl has made this a more  
32 common phenomenon.

## 1 *Level 4: Medically Managed Inpatient Treatment*

2 Level 4 is appropriate for patients with SUDs who require 24-hour medically directed evaluation  
3 and treatment of intoxication, withdrawal, and biomedical and psychiatric comorbidities in an  
4 acute care hospital or inpatient setting. When Level 4 is recommended, the individual should be  
5 transferred from the prison to a hospital. The proposed standards for prisons will have a lower  
6 threshold for recommending Level 4 care than the community standards due to the greater  
7 medical complexity of individuals in prisons and the complex administrative processes involved  
8 with transfers from prison to hospital.

# 9 **Assessment and Treatment Planning**

## 10 **Screening**

11 As discussed above, individuals who are incarcerated have high rates of SUD. Jails and prisons  
12 should screen every person, regardless of their length of stay, for intoxication and withdrawal  
13 risk at intake. In addition, all individuals should be screened for SUD during or prior to the  
14 initial physical exam.

## 15 **Assessment and Treatment Planning**

16 There are many biological, psychological, social, and cultural factors that influence the course of  
17 a person's SUD and their treatment needs. A [guiding principle](#) of *The ASAM Criteria* is that  
18 these diverse factors should be considered when determining an individual's treatment needs.

19 *The ASAM Criteria* assessment types proposed for jails and prisons include:

- 20 • *A Level of Care Assessment*, used to triage individuals into the appropriate level of care  
21 by identifying immediate risks and evaluating relevant risk factors.
- 22 • *A Treatment Planning Assessment*, a comprehensive biopsychosocial assessment used  
23 to develop an individualized treatment plan.
- 24 • A Treatment Plan Review, periodic reassessment to inform updates to the individual's  
25 treatment plan.
- 26 • *A Reentry Assessment*, used to identify the individual's needs to support ongoing  
27 engagement in SUD treatment and recovery upon reentry.

28 *The ASAM Criteria* includes the six dimensions described in the [framework](#), each of which  
29 includes key subdimensions that inform level of care recommendations and treatment planning  
30 (see [Figure 2](#)).<sup>17</sup> The dimensions have been organized to promote a deductive approach that  
31 ensures that the dimensions with the highest potential for acute—and potentially life-  
32 threatening—medical needs are assessed first.

1 The same dimensions and subdimensions are proposed for the Correctional Settings &  
2 Community Reentry Volume. Important considerations for application of these dimensions and  
3 subdimensions in this volume are discussed below.

## 4 **Dimension 1: Intoxication, Withdrawal, and Addiction** 5 **Medications**

6 *Intoxication and Associated Risks.* Individuals who use a substance immediately before  
7 entering correctional settings may not necessarily appear intoxicated at booking or intake but  
8 could decompensate over their initial hours at the facility. Individuals who are intoxicated  
9 should be referred for immediate clinical assessment. Facilities should consider monitoring any  
10 individual who screens positive for recent substance use for intoxication, even if they do not  
11 appear intoxicated or unwell at booking or intake.<sup>19</sup>

12 *Withdrawal and Associated Risks.* Assessment and management of withdrawal should be a  
13 priority for all correctional settings since withdrawal syndromes for alcohol, opioids, and  
14 sedative–hypnotics can be deadly if left untreated. In addition, withdrawal can exacerbate  
15 preexisting physical and mental health conditions, which can lead to potentially life-threatening  
16 sequelae such as seizures and suicidal behaviors. Assessment and management of withdrawal  
17 risks should align with the BJA’s *Guidelines for Managing Substance Withdrawal in Jails*.<sup>19</sup>

18 *Addiction Medication Needs.* All correctional facilities should be able to initiate, titrate, and  
19 continue FDA-approved MAT, either directly or through formal affiliation.<sup>17</sup> The US  
20 Department of Justice has clarified that the ADA protects individuals who are taking legally  
21 prescribed addiction medications to treat OUD, which means policies—whether official or tacit—  
22 that prohibit the use of addiction medications are considered discriminatory against people with  
23 OUD and in violation of the ADA.<sup>20</sup>

## 24 **Dimension 2: Biomedical Conditions**

25 *Physical Health Concerns.* Individuals involved with the criminal justice system have  
26 disproportionately high rates of chronic physical health conditions.<sup>7,8,21-23</sup> A key goal of the  
27 initial assessment for Dimension 2 in criminal justice settings is to identify comorbidities that  
28 interact with or are exacerbated by substance use, such as heart disease, liver disease, and  
29 infectious diseases like HIV and viral hepatitis.<sup>7,8,21-23</sup>

30 *Pregnancy-Related Concerns.* Approximately 3% of women in federal prisons and 4% in state  
31 prisons reported they were pregnant at intake.<sup>21</sup> Correctional facilities are recommended to offer  
32 universal pregnancy testing—conducted by qualified healthcare professionals—to all individuals  
33 of childbearing potential or childbearing age at intake.<sup>19</sup>

## 1 **Dimension 3: Psychiatric and Cognitive Conditions**

2 *Active Psychiatric Symptoms.* The prevalence of mental health conditions is disproportionately  
3 high among individuals involved with the criminal justice system.<sup>2,3,5</sup> While jails and prisons  
4 have separate policies and procedures regarding screening for and managing mental health  
5 conditions, this area is assessed as part of *The ASAM Criteria* because it may influence the  
6 individual's SUD treatment needs and/or affect their ability to participate in treatment.

7 Suicide is the leading cause of death in jails and the second leading cause of death in  
8 prisons<sup>7,8,24</sup>; the risk of suicide is heightened during intoxication and withdrawal.<sup>25-27</sup> It is  
9 therefore critical that correctional institutions establish and implement policies and protocols  
10 on screening to mitigate the risk of suicide in their facilities. Structured and standardized  
11 approaches to assessment of suicide risk helps ensure the burden of decision-making is not  
12 placed on non-clinical corrections and custody staff.<sup>28,29</sup> Non-clinical staff can be trained to  
13 administer validated screening tools such as the Columbia–Suicide Severity Rating Scale  
14 (C-SSRS) and the Patient Health Questionnaire-9 (PHQ-9; specifically, question nine of the  
15 PHQ-9 that deals with thoughts of harm to self).<sup>30,31</sup> *The ASAM Criteria* decision rules for this  
16 volume may flag the need for referral for care for a co-occurring mental health condition and  
17 ongoing coordination of care.

18 Individuals should be assessed for signs and/or symptoms of active psychosis at intake given the  
19 considerable behavioral and safety concerns that may present, which can be challenging to  
20 manage within the confines of correctional institutions. Facilities should have a low threshold  
21 for referral to mental health services; individuals experiencing active psychosis should be  
22 transferred to an acute care setting (ie, hospital emergency department) until they have  
23 stabilized and received medical clearance for admission into the jail or prison.

24 It is essential that any psychiatric medications individuals are receiving at entry to a facility are  
25 continued due to the potential for rapid destabilization following discontinuation.

26 *Persistent Disability.* Individuals should be assessed for any persistent impairment related to  
27 chronic mental health or cognitive issues that affect their functioning. People with low education  
28 and literacy, intellectual or developmental disabilities, a history of head injuries, and mental  
29 health conditions—all of which can impact cognition—are overrepresented in correctional  
30 institutions.<sup>32-36</sup> Persistent disability should not be a reason to deny services, including addiction  
31 treatment. Instead, accommodation should be made, such as using plain language, avoiding  
32 written materials for those with low literacy, and speaking slowly and chunking information for  
33 those with cognitive impairment or intellectual disability.

## 34 **Dimension 4: Substance Use-Related Risks**

35 *Likelihood of Engaging in Risky Substance Use and SUD-Related Behaviors.* Many factors  
36 influence an individual's likelihood of engaging in risky substance use and SUD-related

1 behaviors, including recent and historical patterns of use, access to substances, current or likely  
2 exposure to use triggers in the daily environment, awareness of use triggers, and ability to cope  
3 with stressors and cravings.

4 Environmental factors in jails and prisons can also influence the likelihood of engaging in  
5 substance use and SUD-related behaviors. Individuals may seek out substances due to boredom  
6 and the lack of stimulation in the carceral environment. Individuals could also be coerced into  
7 substance use or risky behaviors by others whom they are incarcerated with. Social networks  
8 within carceral environments and the prevalence of substance use within an individual's housing  
9 group or cell block and yard politics can influence an individual's ability to avoid purchasing  
10 and/or using substances. Assessments should include inquiries into these factors and substance  
11 use coercion. Facilities should seek to separate recovering patients from housing groups and/or  
12 cell blocks engaged in heavy substance use and risky behaviors.

13 Illicit opioid use is often widespread when MAT is not available in the facility.<sup>37</sup> The risks  
14 associated with substance use and SUD-related behaviors may be mitigated within carceral  
15 settings by making MAT widely accessible. As such, this dimension will likely contribute more to  
16 treatment planning than level of care recommendations in criminal justice settings.

## 17 **Dimension 5: Recovery Environment Interactions**

18 For each subdimension in Dimension 5, the Treatment Planning Assessment should consider  
19 both the carceral environment as well as the environment where the individual will return upon  
20 release.

21 *Ability to Function Effectively in Current Environment.* Deficits in social and interpersonal  
22 skills and skills of daily living that prevent the individual from functioning effectively or might  
23 affect their ability to take part in or benefit from treatment programs should be assessed. For  
24 example, conflict resolution skills, ability to cooperate with others, and flexibility when  
25 confronted with challenging interpersonal situations should be evaluated. The need for any  
26 specific services and/or support to enhance interpersonal skills should also be documented.

27 *Safety in Current Environment.* Carceral institutions face considerable challenges to protect the  
28 safety of all individuals—both staff and individuals who are incarcerated—within their walls. The  
29 assessment should consider vulnerability to abuse by others during incarceration due to  
30 advanced or youthful age, mental health disorders, cognitive impairment, sexual orientation  
31 and/or gender identity, and physical and intellectual disabilities. Steps should be taken to  
32 provide physical and psychological safety for vulnerable individuals.

33 *Support in Current Environment.* Social networks within criminal justice settings are  
34 multifaceted, helping individuals in some aspects of daily life while hindering others. For  
35 example, being part of a specific social group may be an important source of safety while also

1 undermining recovery. A potential solution could be recovery-specific cohorting, the proposed  
2 carceral equivalent of recovery residences in the community. Recovery-specific cohorting can  
3 create supportive environments of like-minded individuals, reducing social pressure and  
4 coercion around substance use and participation in illicit activities. Individuals who are  
5 motivated to achieve recovery but have not yet developed relapse prevention skills to maintain  
6 their safety around potential triggers would benefit most from recovery-specific cohorting.

## 7 **Dimension 6: Person-Centered Considerations**

8 Though the initial level of care recommendation is based on the assessment of Dimensions 1  
9 through 5, the assessment of Dimension 6 is crucial for determining which level of care the  
10 individual is willing and able to participate in.

11 *Barriers to Care.* Traditional patient-level barriers to care may be less of a concern within  
12 correctional institutions since factors such as transportation needs, childcare, and health  
13 insurance are not an issue for individuals during incarceration. However, individuals might face  
14 barriers related to language, health literacy, or social pressure from peers or family.  
15 Furthermore, individuals often face significant barriers to accessing care on reentry to the  
16 community following their release from jail or prison, which should be considered during  
17 treatment planning.

18 *Patient Preferences.* An individual's motivation to initiate treatment while incarcerated may be  
19 lower if they have a shorter or unknown duration of custody. Continuity of care and anticipated  
20 challenges on reentry may also influence an individual's motivation to engage in treatment while  
21 incarcerated. Past experiences with addiction treatment can also impact motivation to engage in  
22 treatment. Prior negative experiences decrease motivation to initiate new treatment. Individuals  
23 should be provided adequate information about potential treatments and services to allow them  
24 to make informed choices; their preferences should be taken into account and followed  
25 whenever possible. Each individual should be given a voice to collaborate with their clinical  
26 providers to develop a treatment plan that satisfies both the individual's preferences and the  
27 criminal justice system's mandated requirements.

28 *Need for Motivational Enhancement.* Readiness to engage in recommended treatment should  
29 be considered in the context of other challenges the individual may be facing, whether within the  
30 carceral system or upon reentry to the community. Staff should be mindful of their own  
31 potential biases and misperceptions regarding motivation during incarceration and upon  
32 reentry. Those incarcerated in jails with shorter or unpredictable lengths of stay may be less  
33 motivated to engage in treatment due to uncertainty around their ability to complete treatment  
34 or concerns about lengthening their incarceration to complete treatment. An individual may also  
35 prioritize obtaining housing and paid work over attending treatment upon reentry; however,  
36 this does not necessarily mean they lack motivation and are unwilling to engage in treatment.

1 An individual’s readiness for change should *not* affect their ability to access or receive  
2 appropriate treatment, including MAT, at a suitable level of care.<sup>17</sup> Instead, the patient’s  
3 readiness should be considered during treatment planning and used to explore and address  
4 potential hindrances through motivational enhancement interventions.<sup>17</sup>

## 5 **Dimensional Admission Criteria**

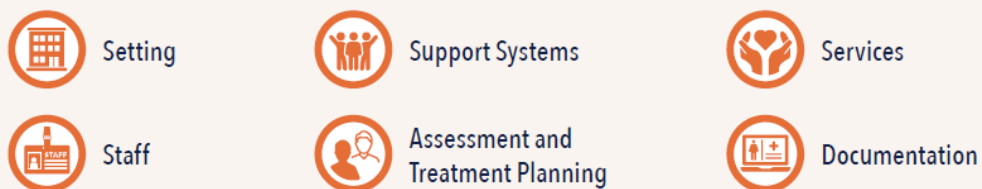
6 *The ASAM Criteria* Dimensional Admission Criteria represent the decision rules that help  
7 clinicians make a level of care recommendation based on the patient’s clinical presentation.  
8 Comprehensive discussion of potential decision rules is beyond the scope of this proposed  
9 framework. ASAM plans on developing Dimensional Admission Criteria specific to correctional  
10 settings and community reentry; the proposed Dimensional Admission Criteria will be released  
11 for public comment prior to publication.

12 The decision rules for making level of care recommendations in jails and prisons are anticipated  
13 to be simpler than the rules for individuals in the community given that the proposed  
14 continuum of care for [jails](#) and [prisons](#) contains fewer distinct levels of care. The decision rules  
15 for community reentry are anticipated to be more complex, factoring in the full continuum of  
16 care for adult addiction treatment in the community combined with the complex care needs of  
17 individuals recently released from incarceration.

## 18 **Service Characteristics**

19 *The ASAM Criteria* describes service characteristic standards for each level of care including  
20 setting, staff, support systems, assessment and treatment planning, services, and  
21 documentation. The full set of service characteristic standards is beyond the scope of this  
22 proposed framework; they will be developed based upon the feedback obtained on the proposed  
23 framework outlined here and will be released for public comment. ASAM proposes the following  
24 universal service characteristic standards for all levels of care in all correctional facilities.

25 **Figure 3.** *The ASAM Criteria* Service Characteristic Categories



26



## 1 **Setting**

2 All jails and prisons should have overdose reversal medication (eg, naloxone) available on-site.  
3 All facility staff should be educated on where to find it and trained on how and when to  
4 administer it.

## 5 **Staff and Support Systems**

6 All correctional facilities should have access to medical professionals (on staff or through formal  
7 affiliation) with the scopes of practice to:

- 8 • assess individuals who are intoxicated, at risk for withdrawal, or who have addiction  
9 medication needs; and
- 10 • determine if the facility has the medical capacity to provide the necessary monitoring  
11 and care for each individual's needs.

12 If the jail or prison does not have the necessary medical capacity to care for a given individual,  
13 they should arrange for immediate transfer to another facility or medical setting (eg, acute care  
14 hospital) that can provide adequate monitoring and treatment.

15 All jails and prisons should have formal affiliations (ie, contracts or memorandums of  
16 understanding [MOUs]) with:

- 17 • Physicians and/or advanced practice providers who have experience in addiction  
18 treatment and controlled substance prescribing authority to coordinate access to  
19 physical examinations and medical assessments, addiction medications, medication  
20 management services, and laboratory and drug testing.
- 21 • Addiction medication providers (eg, methadone treatment providers, physicians and  
22 advanced practice providers with experience prescribing addiction medications) to  
23 support access to medications for addiction treatment (MAT). If the facility is not  
24 certified as an opioid treatment program (OTP), they should have a formal affiliation  
25 with an external OTP to support initiation, continuation, or titration of methadone.
- 26 • Mental health treatment providers and programs to coordinate care for mental health  
27 conditions and facilitate access to mental health care appointments on-site or via  
28 telemedicine as needed.
- 29 • Psychiatrists and/or advanced practice providers with specialty certification in  
30 psychiatry (eg, psychiatric nurse practitioners [NPs]) to provide psychiatric assessments  
31 as needed within a time frame appropriate to the severity and urgency of the mental  
32 health signs and/or symptoms.

33 Additionally, jails and prisons should have established relationships with external addiction  
34 treatment programs to support care coordination and effective transitions in care upon reentry

1 without any interruption in medication regimens. Facilities can consider telemedicine to bridge  
2 any service gaps that might result from limited local resources.

3 Carceral facilities should have established relationships with community medical and mental  
4 health providers (eg, federally qualified health centers, hospital clinics, community health  
5 centers, other community providers) to support the delivery of uninterrupted medical and  
6 mental health treatment as individuals re-enter the community.

7 Carceral facilities should also have established relationships with social service providers to  
8 support needs related to social determinants of health (SDOH) such as housing, health  
9 insurance, food, and employment.

## 10 **Assessment and Treatment Planning**

11 All jails and prisons should:

- 12 1. **Screen *every* individual** upon entry to the jail or prison to identify **any risks related**  
13 **to intoxication, withdrawal, and potential addiction medication needs.**  
14 Healthcare professionals or corrections staff should use standardized screening tools to  
15 determine whether an individual needs to be monitored for withdrawal or referred for  
16 assessment by a healthcare professional for intoxication or withdrawal risks.<sup>+++</sup> Any  
17 individual who appears unwell on screening should be referred for immediate clinical  
18 assessment by a qualified healthcare professional or transferred to hospital.
- 19 2. **Screen for SUD.** Individuals should be screened for SUD during or prior to the initial  
20 physical examination.
- 21 3. **Conduct Level of Care Assessments** for individuals who screen positive for  
22 intoxication, withdrawal risk, or SUD. Healthcare professionals gather just enough  
23 information from the individual to recommend an appropriate level of care and support  
24 initiation of treatment for immediate needs, including the need for initiation,  
25 continuation, or titration of MOUD.
- 26 4. **Conduct Treatment Planning Assessments** for individuals receiving treatment for  
27 withdrawal or SUD. Healthcare professionals perform a comprehensive  
28 multidimensional assessment to gather more detailed information from the individual  
29 for longer-term treatment planning once their immediate needs have been stabilized.
- 30 5. **Conduct Treatment Plan Reviews** periodically during SUD treatment. Healthcare  
31 professionals perform repeated assessments to inform treatment plan updates.
- 32 6. **Conduct Reentry Assessments *in advance of each individual's release*** from the jail  
33 or prison (unless not feasible due to the lack of advanced notice of release). Healthcare

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<sup>+++</sup> In alignment with the US Department of Justice's *Guidelines for Managing Substance Withdrawal in Jails*.

1 professionals perform an assessment to determine the appropriate community-based  
2 level of care for the individual to continue their treatment upon reentry. Facilities should  
3 aim to conduct proper discharge planning, including linkage with services in the  
4 community, for all individuals in their custody. Transition and reentry planning should  
5 begin at intake so individuals who are released on short notice have plans to continue  
6 with the treatment services that were initiated during their incarceration. Reentry  
7 planning should consider the individual's need for:

- 8 • overdose reversal medication (ie, naloxone kits);
- 9 • connection to local harm reduction services;
- 10 • information for accessing crisis services;
- 11 • follow-up appointment(s) with community healthcare providers soon after  
12 discharge as appropriate to facilitate smooth transition of care;
- 13 • a sufficient amount of their prescription medications (eg, available prepaid at a  
14 community pharmacy, dosing with injectable medication shortly before  
15 discharge), including addiction medications (if applicable), as a bridge until they  
16 can follow up with community providers;
- 17 • housing assistance;
- 18 • transportation assistance to access community appointments; and
- 19 • insurance assistance (eg, reinitiating Medicaid).

## 20 Services

21 All jails and prisons should be able to provide or coordinate access to the following services:

- 22 • Intoxication and withdrawal management services, which include:
  - 23 ○ assessment and triage of intoxication and withdrawal risks,
  - 24 ○ ongoing monitoring for withdrawal signs and symptoms,
  - 25 ○ pharmacological management of withdrawal appropriate for the severity of  
26 the current or anticipated withdrawal syndrome, and
  - 27 ○ nonpharmacological clinical support (eg, hydration, nutrition, education).
- 28 • Addiction medications:
  - 29 ○ Jails and prisons should be able to support initiation, continuation, and  
30 titration of all FDA-approved medications for SUD, as well as medications to  
31 manage post-acute withdrawal symptoms.
  - 32 ○ All patients should be supported to continue addiction and psychiatric  
33 medications. Changes to patients' medication regimens should only be made  
34 for medical reasons and with the patient's informed consent following  
35 documented assessment by a licensed medical professional acting within  
36 their state-regulated scope of practice.

- 1       • Basic psychosocial services, such as therapy, counseling, and psychoeducation:
    - 2             ○ The psychosocial services in corrections-based addiction treatment programs
3             should be designed with the understanding that most patients will have
4             co-occurring mental health conditions.5             ○ Regardless of an individual’s initial interest, addiction-specific psychosocial6             treatment should be readily available and easily accessible in jails and7             prisons. Participation in psychosocial treatment, however, should not be8             mandatory to receive MAT. Individuals who initially decline psychosocial9             services should be reassessed regularly to explore their interest in10            engagement. Further, individuals in prisons should be permitted to self-refer11            to addiction-specific psychosocial treatment at any time.
- 12       • Recovery support services (RSS):
  - 13             ○ RSS are the collection of services that provide emotional and practical
14             support for continuing recovery, as well as daily structure and rewarding
- 15             alternatives to substance use. RSS in correctional settings often include16             mutual support groups, case management, certified peer support specialist17             services, and patient navigation services. Consideration of RSS needs is an18             important component of reentry planning and should include support for:
- 19                ▪ identifying and/or accessing mutual help programs,
20                ▪ accessing social services (eg, housing, nutritional assistance,21                transportation, health insurance, personal form of identification),22                ▪ coordinating with social service agencies (eg, Child Protective23                Services),24                ▪ identifying and obtaining community services to address potential25                impediments to recovery (eg, legal services, educational services,26                recovery housing, childcare services, vocational training, parenting27                education, financial training), and28                ▪ identifying and accessing harm reduction services (eg, naloxone,29                syringe services programs [SSPs], drug testing strips for fentanyl and30                xylazine, testing and treatment for infectious diseases).
- 31       • Harm reduction services:
  - 32             ○ Individuals in jails and prisons are at high risk for overdose death upon
33             reentry. Jails and prisons should provide access to opioid overdose reversal
- 34             medication (eg, naloxone) upon reentry as well as related educational35             services. In addition, individuals in these settings are at increased risk for36             infectious diseases, such as HIV and hepatitis C, compared to the general37             population. Jails and prisons should offer health education services designed38             to reduce these risks.
- <sup>38-41</sup>

## 1 Next Steps

2 ASAM looks forward to receiving feedback on the ideas presented in this proposed framework  
3 on adapting *The ASAM Criteria* to tailor the delivery of addiction treatment to individuals in  
4 correctional settings. With the publication of this proposed framework, ASAM hopes to initiate  
5 thoughtful discussion and promote collaboration among stakeholders in the addiction treatment  
6 and criminal justice systems in preparation for the development of *The ASAM Criteria*, Fourth  
7 Edition, Volume 3: Correctional Settings & Community Reentry.

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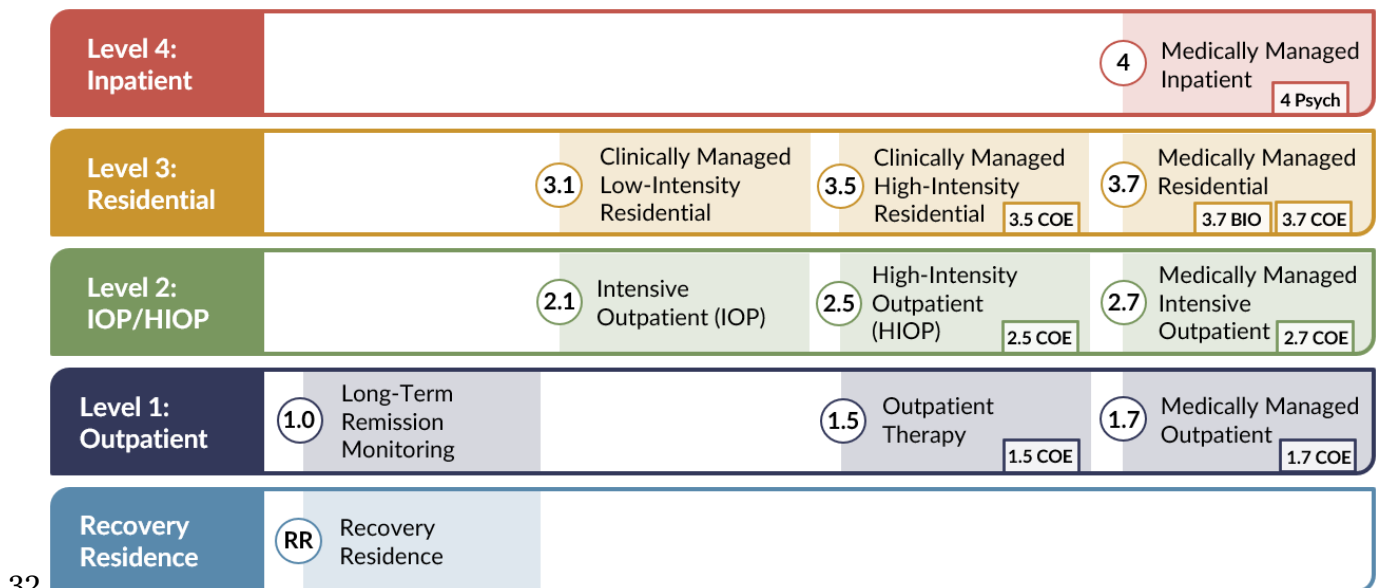
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## 29 Appendices

### 30 Appendix A: The ASAM Criteria Continuum of Care for 31 Adult Addiction Treatment



32

<b>Outpatient Treatment</b>	
<b>Level 1.0</b> Long-Term Remission Monitoring	Level 1.0 programs provide remission monitoring and early reintervention services for patients who are in sustained remission. This level provides regular (ie, quarterly, at minimum) recovery management checkups (RMCs) and has established relationships with more intensive levels of care to facilitate rapid readmission to treatment as needed.
<b>Level 1.5</b> Outpatient Therapy	Level 1.5 programs provide outpatient psychosocial services for patients with SUDs. These programs provide less than 9 hours of structured clinical services per week consisting primarily of psychotherapy, counseling, and psychoeducation to address addiction and co-occurring mental health conditions.
<b>Level 1.7</b> Medically Managed Outpatient Treatment	Level 1.7 programs provide medically managed outpatient services for patients with SUDs who can be treated safely and effectively with low-intensity outpatient services. These programs also provide outpatient psychosocial services consisting primarily of psychotherapy, counseling, and psychoeducation to address addiction and co-occurring mental health conditions. Level 1.7 programs should provide all the services of Level 1.5 programs either directly or through formal affiliations with other providers or programs.
<b>Level 2.1</b> Intensive Outpatient Treatment	Level 2.1 programs provide intensive outpatient services for patients with SUDs. These programs provide 9 to 19 hours of structured clinical services per week consisting primarily of counseling, psychoeducation, and psychotherapy to address addiction and co-occurring mental health conditions. Level 2.1 programs also provide a clinically planned and managed therapeutic milieu facilitated by trained clinical staff that imparts peer support, builds prorecovery attitudes, and improves coping strategies and behaviors.
<b>Level 2.5</b> High-Intensity Outpatient Treatment	Level 2.5 programs provide high-intensity outpatient services for patients with SUDs. These programs provide at least 20 hours of structured clinical services per week consisting primarily of psychotherapy, counseling, and psychoeducation to address addiction and co-occurring mental health conditions. Level 2.5 programs also provide a clinically planned and managed therapeutic milieu facilitated by trained clinical staff that imparts peer support, builds prorecovery attitudes, and improves coping strategies and behaviors.
<b>Level 2.7</b> Medically Managed Intensive Outpatient Treatment	Level 2.7 programs provide medically managed intensive outpatient services for patients with SUDs who require access to medical management with extended nurse monitoring but not 24-hour nursing support, overnight medical monitoring, nor residential structure and support. These programs provide coordinated management of withdrawal and biomedical and psychiatric comorbidities delivered by medical and clinical staff in an intensive outpatient setting. They provide at least 20 hours of clinical services per week comprised of medical care and psychosocial services to address addiction and co-occurring mental health conditions.



<b>Residential Treatment</b>	
<b>Level 3.1</b> Clinically Managed Low- Intensity Residential Treatment	Level 3.1 programs provide clinically managed low-intensity residential services for patients with SUDs who require structure and support to build and practice recovery and coping skills. These programs provide 9 to 19 hours of structured clinical services per week consisting primarily of counseling, psychoeducation, and psychotherapy to address addiction and co-occurring mental health conditions. Level 3.1 programs also provide a clinically planned and managed therapeutic milieu with 24-hour structure and support facilitated by trained clinical staff that imparts peer support, builds prorecovery attitudes, and improves coping strategies and behaviors.
<b>Level 3.5</b> Clinically Managed High-Intensity Residential Treatment	Level 3.5 programs provide clinically managed high-intensity residential services for patients with SUDs who require a safe and stable living environment to develop and practice their recovery skills to avoid experiencing immediate recurrence or continuing to use in a manner that poses significant risk for serious harm or destabilizing loss upon transition to a less intensive level of care. These programs provide at least 20 hours of structured clinical services per week consisting primarily of psychotherapy, counseling, and psychoeducation to address addiction and co-occurring mental health conditions. Level 3.5 programs also provide a high-intensity clinically planned and managed therapeutic milieu that encourages development and internalization of prosocial attitudes and behaviors using community support to reinforce recovery skills.
<b>Level 3.7</b> Medically Managed Residential Treatment	Level 3.7 programs provide medically managed residential services for patients with SUDs who require 24-hour observation, monitoring, and treatment but not the full resources of a hospital. These programs provide coordinated management of withdrawal and biomedical and psychiatric comorbidities delivered by medical and clinical staff in a permanent residential facility. They provide at least 20 hours of clinical services per week comprised of medical care and psychosocial services to address addiction and co-occurring mental health conditions.
<b>Inpatient Treatment</b>	
<b>Level 4</b> Medically Managed Inpatient Treatment	Level 4 programs provide medically managed inpatient services for patients with SUDs whose acute intoxication; withdrawal; and biomedical, psychiatric, and/or cognitive conditions are so severe they require 24-hour medically directed evaluation and treatment in an acute care hospital. Because Level 4 programs provide the most intensive services in the continuum of care, its principal focus is stabilization of the patient and preparation for their transition to a less intensive setting for continuing care.