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February 28, 2023

The Honorable Clay Doggett Chair House Subcommittee on Criminal Justice 1<sup>st</sup> Floor, State Capitol 600 Dr. Martin L. King, Jr. Blvd. Nashville, TN 37243

Re: TNSAM's Support for HB309/SB1072

Dear Chair Doggett,

On behalf of the Tennessee Society of Addiction Medicine (TNSAM), the medical specialty society representing physicians and clinicians in Tennessee who specialize in the prevention and treatment of addiction, thank you for the opportunity to comment on this important topic. We write today to express our support for HB309/SB1072. This legislation would decriminalize possession of small, personal use quantities (1 ounce or less) of cannabis and implement a \$25 fine in place of criminal penalties. If the person is under 18 years of age, then the penalty for possession would be shifted to 5 hours community service or completion of a drug awareness program.

Decriminalization of small, personal use quantities of cannabis is a commonsense policy. As of this year, a strong majority of states-- 31 states to be exact-- have decriminalized cannabis possession. Decriminalization of cannabis reduces the burden placed upon the criminal-legal system and offers considerable cost savings. Most cannabis arrests are associated with simple possession of cannabis. Each arrest for cannabis possession is a costly ordeal. Estimates suggest that an arrest costs about \$1,000, excluding future court fees and incarceration costs. The potential savings incurred from cannabis decriminalization can be better used for advancing other public health goals, such as investing in the prevention and treatment of substance use disorder (SUD).

Further, decriminalization of personal use quantities of cannabis acknowledges and addresses decades of evidence detailing the harms of cannabis criminalization. Historically, our nation's punitive approach to cannabis possession caused significant harms related to arrest and incarceration, which disproportionately impact people of limited means and persons of color. For example, while cannabis use rates are relatively similar across racial groups, Black Americans are about four times more likely to be arrested for cannabis than white Americans. Additionally, incarceration places considerable strain on all facets of a person's life, creating unnecessary barriers to obtaining employment, public benefits, and housing. By decriminalizing cannabis possession, HB309/SB1072 takes a significant step towards righting historical wrongs and ameliorating differential enforcement of cannabis possession laws.

Simply put, continued criminalization of cannabis is an outdated approach that has done more harm than good. As such, we support HB309/SB1072 and urge members of this committee to

<u>advance this important and evidence-based legislation.</u> Please do not hesitate to contact <u>sumrokd@gmail.com</u> if you have any questions or concerns. Thank you for your consideration.

Sincerely,

Daniel D. Sumrok, MD, FAAFP, DFASAM

President, Tennessee Society of Addiction Medicine

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CC: The Honorable Scotty Campbell

The Honorable Elaine Davis

The Honorable John Gillespie

The Honorable G.A. Hardaway

The Honorable Dan Howell

The Honorable Bud Hulsey

The Honorable Gloria Johnson

The Honorable William Lamberth

The Honorable Debra O. Moody

The Honorable Lowell Russell

The Honorable Paul Sherrill

The Honorable Joe Towns, Jr.

<sup>&</sup>lt;sup>i</sup> Marijuana Policy Project. (2023).2023 Cannabis Policy Reform Legislation. Marijuana Policy Project. Retrieved from <a href="https://www.mpp.org/issues/legislation/key-marijuana-policy-reform/">https://www.mpp.org/issues/legislation/key-marijuana-policy-reform/</a>

ii Drug Policy Alliance (2022). Drug War Statistics. Drug Policy Alliance. Retrieved from <a href="https://drugpolicy.org/issues/drug-war-statistics">https://drugpolicy.org/issues/drug-war-statistics</a>

iii Chaidez, J. C. (2012). How to Calculate the Cost of a Youth Arrest. http://www.njjn.org/. Retrieved from <a href="https://www.njjn.org/our-work/toolkit-how-to-calculate-the-average-costs-of-detaining-a-youth">https://www.njjn.org/our-work/toolkit-how-to-calculate-the-average-costs-of-detaining-a-youth</a>

<sup>&</sup>lt;sup>iv</sup> ACLU. (2020). A Tale of Two Countries: Racially Targeted Arrests in the Era of Marijuana Reform Retrieved from <a href="https://www.aclu.org/report/tale-two-countries-racially-targeted-arrests-era-marijuana-reform">https://www.aclu.org/report/tale-two-countries-racially-targeted-arrests-era-marijuana-reform</a>

<sup>&</sup>lt;sup>v</sup> Jones, M., Coleman, S., & Leierer, S. (2017). Challenges Facing Released Prisoners and People with Criminal Records: A Focus Group Approach. Corrections, 2(2), 91–109. https://doi.org/10.1080/23774657.2016.1273079