

Public Policy Statement on Racial Justice Beyond Health Care:
Addressing the Broader Structural Issues at the Intersection of Racism, Drug Use, and Addiction

Recommendations

- 1. ASAM supports shifting the nation's response to personal substance use away from assumptions of criminality towards health and wellness; BIPOC disproportionately bear the brunt of criminal legal responses to personal drug use, notwithstanding that White people use illegal drugs at similar rates.⁴⁷
 - a. Policymakers should eliminate criminal and onerous civil penalties for drug and drug paraphernalia possession for personal use as part of a larger set of related public health and legal reforms designed to improve carefully selected outcomes. ⁵⁵ In the interest of harm reduction, policymakers should also eliminate criminal penalties for the manufacture and delivery of drug paraphernalia. Those decriminalization efforts should (i) include consideration of expungement of records of such prior offenses, so that people do not remain marginalized for them and (ii) prioritize eliminating the over-policing of BIPOC who use illegal drugs and racial disparities in related civil enforcement. Concurrently, policymakers should support robust policies and funding that facilitate people's access to evidence-based prevention, early intervention, treatment, harm reduction, and other supportive services with an emphasis on youth and racially and ethnically minoritized people based on individualized needs and with availability in all communities.
 - Policymakers should consider new clemency efforts that encourage people who are incarcerated in federal or state prison for nonviolent drug offenses – many of whom are BIPOC⁴² – to petition authorities for appropriate sentence commutations or reductions.
 - c. Federal lawmakers should pass legislation that would eliminate the federal crack and powder cocaine sentencing disparity and apply it retroactively to those already convicted or sentenced.
 - d. Policymakers should support robust investments in research efforts that aim to evaluate alternative public health approaches to drug use, with a focus on different types of drug policies, laws, and law enforcement practices. 44,56-58
 - e. The criminal legal system should not be used to interfere with, or influence, the assessment, diagnosis, or treatment decisions of those with SUD. Given that the criminal legal system has had inequitably detrimental effects on BIPOC, reforms within this system are particularly needed to achieve racial justice.
 - f. Evidence-based addiction care, including the use of medications for addiction treatment, should be available to all in need, including people in prisons, jails, drug

courts, child protection systems, or on probation or parole. Engaging in addiction treatment should not be a precondition for people who use illegal drugs or have SUD accessing other medical care or support services, including housing.

- 2. ASAM supports policies and programs that help address underlying structural and social determinants of addiction; such policies and programs are critical to advancing racial justice and improving access to high-quality addiction care for all people, especially BIPOC.
 - a. Policymakers should support interagency collaborations and cost-effective programs that address social determinants of addiction⁵⁹ with a particular focus on determinants that impact racially and ethnically minoritized people.
 - b. Policymakers should eliminate drug conviction bans⁶⁰ and drug testing requirements⁶¹ for public assistance programs, such as the Supplemental Nutrition Assistance Program and the Temporary Assistance for Needy Families program, and for programs providing financial aid for education.
 - c. Policymakers should end evictions and remove housing bans based solely on nonviolent, drug-related activities and support policies that promote the safety and well-being of all people.⁶²
 - d. Policymakers should implement universal health care coverage that will support equitable access to evidence-based or evidence-informed addiction care for all, regardless of ability to pay. Initial federal reforms should include expanding Medicaid and Medicare coverage to include people who are in carceral settings or under community correctional control⁶³ and who are otherwise eligible.
 - e. Policymakers should ensure that existing mental health and addiction parity laws are vigorously enforced and support federal policies that fully extend mental health and addiction parity and benefits to Medicare, all of Medicaid, and TRICARE.⁶⁴
 - f. Accreditation and licensing bodies should work towards improving accountability for evidence-based, patient-centered, and culturally competent addiction care that includes addressing social determinants of addiction.
- 3. ASAM supports policies and programs that equip addiction medicine and other professionals, as well as people with lived experience, with the data, knowledge, and skills that are necessary to engage in effective advocacy for dismantling structural racism and advancing racial justice and health equity for all people.
 - a. Philanthropic organizations and persons should invest in advocacy infrastructures and organizations that can advance racial justice in addiction care.
 - b. Training programs for addiction medicine professionals should review their curricula to identify gaps related to structural competency, racial understanding, and advocacy. Clinical educators should develop and promote addiction medicine training courses that communicate the impact of stigmatizing language on people with SUD, the necessity of harm reduction tools and interventions, and the benefits of addiction medications.
 - c. Policymakers and program developers should engage people with lived experience with substance use in the development of policy and services related to addiction and its social determinants, and the positive contributions of people with lived experience should be compensated and recognized.

d. Public health agencies should report and widely disseminate data related to substance use and SUD by race and ethnicity and monitor for improved, equitable outcomes.

Adopted by the ASAM Board of Directors December 15, 2022.

© Copyright 2022. American Society of Addiction Medicine, Inc. All rights reserved. Permission to make digital or hard copies of this work for personal or classroom use is granted without fee provided that copies are not made or distributed for commercial, advertising or promotional purposes, and that copies bear this notice and the full citation on the first page. Republication, systematic reproduction, posting in electronic form on servers, redistribution to lists, or other uses of this material require prior specific written permission or license from the Society. ASAM Public Policy Statements normally may be referenced in their entirety only without editing or paraphrasing, and with proper attribution to the society. Excerpting any statement for any purpose requires specific written permission from the Society. Public Policy statements of ASAM are revised on a regular basis; therefore, those wishing to utilize this document must ensure that it is the most current position of ASAM on the topic addressed.

American Society of Addiction Medicine

11400 Rockville Pike, Suite 200, Rockville, MD 20852

Phone: 301.656.3920 | Fax: 301.656.3815

www.ASAM.org

- American Society of Addiction Medicine. Public Policy Statement on Advancing Racial Justice in Addiction Medicine.; 2021. Accessed September 30, 2022. https://www.asam.org/docs/default-source/public-policy-statements/asam-policy-statement-on-racial-justiced7a33a9472bc604ca5b7ff000030b21a.pdf?sfvrsn=5a1f5ac2_2
- 2. American Society of Addiction Medicine. *Public Policy Statement on Advancing Racial Justice in Health Care through Addiction Medicine.*; 2022. Accessed September 30, 2022. https://sitefinitystorage.blob.core.windows.net/sitefinity-production-blobs/docs/default-source/advocacy/2022-pps-on-advancing-racial-justice-in-health-care-through-adm---final.pdf?sfvrsn=3ba5e94f_3
- 3. Hatzenbuehler ML, Phelan JC, Link BG. Stigma as a Fundamental Cause of Population Health Inequalities. *Am J Public Health*. 2013;103(5):813-821. doi:10.2105/AJPH.2012.301069
- 4. Lin Q, Kolak M, Watts B, et al. Individual, interpersonal, and neighborhood measures associated with opioid use stigma: Evidence from a nationally representative survey. *Social Science & Medicine*. 2022;305:115034. doi:10.1016/j.socscimed.2022.115034
- The White House, Executive Office of the President, Office of National Drug Control Policy. National Drug Control Strategy. Published online April 19, 2022. https://www.whitehouse.gov/wp-content/uploads/2022/04/National-Drug-Control-2022Strategy.pdf
- 6. National Academies of Sciences. *Understanding Stigma of Mental and Substance Use Disorders*. National Academies Press (US); 2016. Accessed November 2, 2022. https://www.ncbi.nlm.nih.gov/books/NBK384923/
- 7. SAMHSA. Risk and Protective Factors. Published online 2019. https://www.samhsa.gov/sites/default/files/20190718-samhsa-risk-protective-factors.pdf
- 8. El-Sabawi T. Defining the Opioid Epidemic: Congress, Pressure Groups, and Problem Definition. Published online February 26, 2018. Accessed October 24, 2022. https://papers.ssrn.com/abstract=3130449
- 9. Askew R, Salinas M. Status, stigma and stereotype: How drug takers and drug suppliers avoid negative labelling by virtue of their 'conventional' and 'law-abiding' lives. *Criminology* & *Criminal Justice*. 2019;19(3):311-327. doi:10.1177/1748895818762558
- Bluthenthal RN, Kral AH, Erringer EA, Edlin BR. Drug Paraphernalia Laws and Injection-Related Infectious Disease Risk among Drug Injectors. *Journal of Drug Issues*. 1999;29(1):1-16. doi:10.1177/002204269902900101
- 11. Davis CS, Carr DH, Samuels EA. Paraphernalia Laws, Criminalizing Possession and Distribution of Items Used to Consume Illicit Drugs, and Injection-Related Harm. *American Journal of Public Health*. 2019;109(11):1564-1567. doi:10.2105/AJPH.2019.305268
- 12. U. S. Government Accountability Office. Nonviolent Drug Convictions: Stakeholders' Views on Potential Actions to Address Collateral Consequences. Published 2017. Accessed May 10, 2022. https://www.gao.gov/products/gao-17-691

- 13. Phelan JC, Link BG, Tehranifar P. Social Conditions as Fundamental Causes of Health Inequalities: Theory, Evidence, and Policy Implications. *Journal of Health and Social Behavior*. 2010;51:S28-S40.
- 14. Rothstein R. *The Color of Law.*; 2018. Accessed May 12, 2022. https://wwnorton.com/books/9781631494536
- 15. University of Minnesota. What is a Covenant? | Mapping Prejudice. Published 2022. Accessed October 5, 2022. https://mappingprejudice.umn.edu/racial-covenants/what-is-acovenant
- 16. Bryant DJ, Coman EN, Damian AJ. Association of adverse childhood experiences (ACEs) and substance use disorders (SUDs) in a multi-site safety net healthcare setting. *Addictive Behaviors Reports*. 2020;12:100293. doi:10.1016/j.abrep.2020.100293
- 17. Hinton E. From the War on Poverty to the War on Crime: The Making of Mass Incarceration in America. Published 2016. Accessed June 2, 2022. https://www.hup.harvard.edu/catalog.php?isbn=9780674979826
- 18. Jones CP. Levels of racism: a theoretic framework and a gardener's tale. Am J Public Health. 2000;90(8):1212-1215.
- 19. Repealing State Drug-Paraphernalia Laws The Need for Federal Leadership | NEJM. Accessed October 24, 2022. https://www.nejm.org/doi/full/10.1056/NEJMp2207866
- 20. Alexander M, West C. The New Jim Crow: Mass Incarceration in the Age of Colorblindness. The New Press; 2012.
- 21. Purtle J, Gebrekristos LT, Keene D, Schlesinger P, Niccolai L, Blankenship KM. Quantifying the Restrictiveness of Local Housing Authority Policies Toward People With Criminal Justice Histories: United States, 2009–2018. *Am J Public Health*. 2020;110(S1):S137-S144. doi:10.2105/AJPH.2019.305437
- 22. Weiss E. Housing Access for People with Criminal Records. Published online 2018. https://nlihc.org/sites/default/files/AG-2018/Ch06-S06_Criminal-Records_2018.pdf
- 23. Netherland J, Hansen H. White opioids: Pharmaceutical race and the war on drugs that wasn't. *Biosocieties*. 2017;12(2):217-238. doi:10.1057/biosoc.2015.46
- 24. Lagisetty PA, Ross R, Bohnert A, Clay M, Maust DT. Buprenorphine Treatment Divide by Race/Ethnicity and Payment. *JAMA Psychiatry*. 2019;76(9):979-981. doi:10.1001/jamapsychiatry.2019.0876
- 25. SAMHSA. Racial/Ethnic Differences in Substance Use, Substance Use Disorders, and Substance Use Treatment Utilization among People Aged 12 or Older (2015-2019). Published online 2021:191.
- 26. National Academies of Sciences, Engineering, and Medicine. *The Promise of Adolescence: Realizing Opportunity for All Youth.* The National Academies Press; 2019. Accessed September 12, 2022. https://nap.nationalacademies.org/download/25388

- 27. Sanmartin MX, Ali MM, Lynch S, Aktas A. Association Between State-Level Criminal Justice–Focused Prenatal Substance Use Policies in the US and Substance Use–Related Foster Care Admissions and Family Reunification. *JAMA Pediatrics*. 2020;174(8):782-788. doi:10.1001/jamapediatrics.2020.1027
- 28. Nunn K. Race, Crime and the Pool of Surplus Criminality: Or Why the "War on Drugs" Was a "War on Blacks." *The Journal of Gender, Race, and Justice*. Published online Fall 2002:67.
- 29. Opioid Data Analysis and Resources | Opioids | CDC. Published June 1, 2022. Accessed November 4, 2022. https://www.cdc.gov/opioids/data/analysis-resources.html
- 30. Bechteler SS, Kane-Will K. Whitewashed: The African American Opioid Epidemic. Chicago Urban League, Research and Policy Center; 2017. Accessed September 10, 2022. https://chiul.org/wp-content/uploads/2019/01/Whitewashed-AA-Opioid-Crisis-11-15-17 EMBARGOED -FINAL.pdf
- 31. Spencer-Blume A. Media Bias & the War on Drugs AFRI 0090 S01: An Introduction to Africana Studies. Published October 3, 2019. Accessed October 5, 2022. https://blogs.brown.edu/afri-0090-s01-2019-fall/2019/11/03/media-bias-the-war-on-drugs/
- 32. Netherland J, Hansen HB. The War on Drugs That Wasn't: Wasted Whiteness, "Dirty Doctors," and Race in Media Coverage of Prescription Opioid Misuse. *Cult Med Psychiatry*. 2016;40(4):664-686. doi:10.1007/s11013-016-9496-5
- 33. El-Sabawi T, Oliva JD. The Influence of White Exceptionalism on Drug War Discourse. Published online June 4, 2022. Accessed October 29, 2022. https://papers.ssrn.com/abstract=4128076
- 34. Mann B. Critics Say Chauvin Defense "Weaponized" Stigma For Black Americans With Addiction. NPR. https://www.npr.org/2021/04/16/987613819/critics-say-chauvin-defense-weaponized-stigma-for-black-americans-with-addiction. Published April 16, 2021. Accessed September 30, 2022.
- 35. Brody JK, Jordan A, Wakeman SE. Excited delirium: valid clinical diagnosis or medicalized racism? Organized medicine needs to take a stand. STAT. Published April 6, 2021. Accessed September 30, 2022. https://www.statnews.com/2021/04/06/excited-delirium-medicalized-racism-organized-medicine-take-a-stand/
- 36. Herek GM. Beyond "homophobia": Thinking more clearly about stigma, prejudice, and sexual orientation. *American Journal of Orthopsychiatry*. 2015;85(5):S29-S37. doi:10.1037/ort0000092
- 37. Hatzenbuehler ML, O'Cleirigh C, Grasso C, Mayer K, Safren S, Bradford J. Effect of same-sex marriage laws on health care use and expenditures in sexual minority men: a quasi-natural experiment. *Am J Public Health*. 2012;102(2):285-291. doi:10.2105/AJPH.2011.300382
- 38. Reid M. A qualitative review of cannabis stigmas at the twilight of prohibition. *Journal of Cannabis Research*. 2020;2(1):46. doi:10.1186/s42238-020-00056-8

- 39. Pew Charitable Trusts. Drug Arrests Stayed High Even as Imprisonment Fell From 2009 to 2019. Published February 15, 2022. Accessed November 7, 2022. https://pew.org/3GzjeVl
- 40. Pew Charitable Trusts. More Imprisonment Does Not Reduce State Drug Problems. Published March 8, 2018. Accessed November 3, 2022. http://pew.org/2tszeZl
- 41. Latimore AD, Bergstein RS. "Caught with a body" yet protected by law? Calling 911 for opioid overdose in the context of the Good Samaritan Law. *International Journal of Drug Policy*. 2017;50:82-89. doi:10.1016/j.drugpo.2017.09.010
- 42. American Civil Liberties Union. A Tale of Two Countries Racially Targeted Arrests in the Era of Marijuana Reform. Published 2020. Accessed September 11, 2022. https://www.aclu.org/sites/default/files/field_document/tale_of_two_countries_racially_targeted_arrests_in_the_era_of_marijuana_reform_revised_7.1.20_0.pdf
- 43. Social Science Research Council. Drug Courts in the Americas. Published October 2018. Accessed September 17, 2022. https://www.wola.org/wp-content/uploads/2018/11/DSD-Drug-Courts-English-ONLINE-FINAL-10.25.18.pdf
- 44. Kleiman M, Caulkins JP, Hawken A, Kilmer B. Eight Questions for Drug Policy Research. Issues in Science and Technology. Published July 1, 2012. Accessed November 7, 2022. https://issues.org/kleiman-drug-policy-research-questions/
- 45. Centers for Disease Control and Injury Prevention. Unfair and Unjust Practices and Conditions Harm African American People and Drive Health Disparities | Smoking and Tobacco | CDC. Published August 16, 2022. Accessed November 7, 2022. https://www.cdc.gov/tobacco/health-equity/african-american/unfair-and-unjust.html
- 46. Alaniz ML. Alcohol Availability and Targeted Advertising in Racial/Ethnic Minority Communities. *Alcohol Health Res World*. 1998;22(4):286-289.
- 47. Csete J, Kamarulzaman A, Kazatchkine M, et al. Public health and international drug policy. *The Lancet*. 2016;387(10026):1427-1480. doi:10.1016/S0140-6736(16)00619-X
- 48. Netherland J, Kral A, Bluthenthal R, et al. OREGON'S MEASURE 110 PRINCIPLES AND METRICS FOR EFFECTIVE EVALUATIONS. :10.
- 49. Netherland J, Kral AH, Ompad DC, et al. Principles and Metrics for Evaluating Oregon's Innovative Drug Decriminalization Measure. *J Urban Health*. 2022;99(2):328-331. doi:10.1007/s11524-022-00606-w
- 50. Waal H, Clausen T, Gjersing L, Gossop M. Open drug scenes: responses of five European cities. *BMC Public Health*. 2014;14(1):853. doi:10.1186/1471-2458-14-853
- 51. Selsky A. After rocky start, hopes up in Oregon drug decriminalization. AP NEWS. Published September 25, 2022. Accessed September 30, 2022. https://apnews.com/article/health-oregon-drug-addiction-treatment-government-and-politics-cd6710deb7fced5b2721323fd1975362

- 52. U.S. Department of Justice. Obama Administration Clemency Initiative. Published January 12, 2015. Accessed September 30, 2022. https://www.justice.gov/archives/pardon/obama-administration-clemency-initiative
- 53. Executive Office of the Mayor. Mayor Bowser, CareFirst, and DC Appleseed Announce New \$95 Million Fund Targeting Health Equity for Underserved DC Residents | mayormb. Published October 4, 2021. Accessed October 5, 2022. https://mayor.dc.gov/release/mayor-bowser-carefirst-and-dc-appleseed-announce-new-95-million-fund-targeting-health-equity
- 54. California S of. California Community Reinvestment Grants Program. Published September 16, 2022. Accessed October 5, 2022. https://business.ca.gov/california-community-reinvestment-grants-program/
- 55. Stevens A, Hughes CE, Hulme S, Cassidy R. Depenalization, diversion and decriminalization: A realist review and programme theory of alternatives to criminalization for simple drug possession. *European Journal of Criminology*. 2022;19(1):29-54. doi:10.1177/1477370819887514
- 56. Volkow ND. Addiction should be treated, not penalized. *Neuropsychopharmacol.* 2021;46(12):2048-2050. doi:10.1038/s41386-021-01087-2
- 57. Yepez E, Medicine RDEY is EE for, Journals LS, et al. Addiction Should Be Treated, not Penalized: An interview with Nora D. Volkow. On Health. Published August 25, 2021. Accessed November 11, 2022. https://blogs.biomedcentral.com/on-health/2021/08/25/addiction-should-be-treated-not-penalized-an-interview-with-nora-d-volkow/
- 58. Scheim Al, Maghsoudi N, Marshall Z, Churchill S, Ziegler C, Werb D. Impact evaluations of drug decriminalisation and legal regulation on drug use, health and social harms: a systematic review. *BMJ Open*. 2020;10(9):e035148. doi:10.1136/bmjopen-2019-035148
- 59. The AIR Center for Addiction Research and Effective Solutions. AIR CARES Webinar Series: Social Determinants of Addiction. American Institutes for Research. Published 2022. Accessed October 5, 2022. https://www.air.org/webinar-series-social-determinants-addiction
- 60. The Center for Law and Policy. No More Double Punishments: Lifting the Ban on SNAP and TANF for People with Prior Felony Drug Convictions. CLASP. Published April 2022. Accessed October 5, 2022. https://www.clasp.org/publications/report/brief/no-more-double-punishments/
- 61. The Center for Law and Policy. Drug Testing and Public Assistance. CLASP. Published February 2019. Accessed October 5, 2022. https://www.clasp.org/publications/report/brief/drug-testing-and-public-assistance/
- 62. Local Progress: The National Municipal Policy Network. Ending Drug-Related Evictions in Public Housing. Published online January 2019. https://localprogress.org/wp-content/uploads/2019/01/Endingn-Drug-Related-Evictions-in-Public-Housing.pdf

- 63. Medicare Learning Network, Centers for Medicare and Medicaid Services. Patients in Custody Under a Penal Authority. Published online July 2022. https://www.cms.gov/outreach-and-education/medicare-learning-network-mln/mlnproducts/downloads/items-services-furnished-to-beneficiaries-in-custody-under-penal-authority-fact-sheet-icn908084.pdf
- 64. American Society of Addiction Medicine. Third-Party Payment for Addiction Treatment. Default. Published April 22, 2020. Accessed October 24, 2022. https://www.asam.org/advocacy/public-policy-statements/details/public-policy-statements/2020/04/22/third-party-payment-for-addiction-treatment